



Reprinted
March 1, 2005

HOUSE BILL No. 1435

DIGEST OF HB 1435 (Updated February 28, 2005 9:03 pm - DI 73)

Citations Affected: IC 6-3.5; IC 36-3; noncode.

Synopsis: Marion County local government reorganization. Establish the Marion County consolidation study commission. Requires the commission to study the consolidation of local government in Marion County, including the consolidation proposed in the "Indianapolis Works" plan. Requires the commission to issue a final report to the legislative council before December 1, 2005. Appropriates \$45,000 to the legislative council to hire consultants that are necessary to assist the commission in reviewing and verifying information and data concerning the consolidation of local government in Marion County. Allow Marion County to increase the county option income tax rate for resident county taxpayers by not more than 0.3% (rather than only 0.1%), up to a maximum rate of 1%. Create the department of administration and equal opportunity in Marion County to replace the existing department of administration. Provides that the department of administration and equal opportunity is responsible for payroll and other human resources and personnel functions for all city and county departments, offices, and agencies.

Effective: Upon passage; January 1, 2006.

Hinkle, Crawford

January 18, 2005, read first time and referred to Committee on Local Government.
February 21, 2005, amended, reported — Do Pass.
February 28, 2005, read second time, amended, ordered engrossed.

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HB 1435—LS 7856/DI 87+



Reprinted
March 1, 2005

First Regular Session 114th General Assembly (2005)

PRINTING CODE. Amendments: Whenever an existing statute (or a section of the Indiana Constitution) is being amended, the text of the existing provision will appear in this style type, additions will appear in **this style type**, and deletions will appear in ~~this style type~~.

Additions: Whenever a new statutory provision is being enacted (or a new constitutional provision adopted), the text of the new provision will appear in **this style type**. Also, the word **NEW** will appear in that style type in the introductory clause of each SECTION that adds a new provision to the Indiana Code or the Indiana Constitution.

Conflict reconciliation: Text in a statute in *this style type* or ~~this style type~~ reconciles conflicts between statutes enacted by the 2004 Regular Session of the General Assembly.

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HOUSE BILL No. 1435

A BILL FOR AN ACT to amend the Indiana Code concerning local government and to make an appropriation.

Be it enacted by the General Assembly of the State of Indiana:

1 SECTION 1. IC 6-3.5-6-9 IS AMENDED TO READ AS
2 FOLLOWS [EFFECTIVE UPON PASSAGE]: Sec. 9. (a) If on January
3 1 of a calendar year the county option income tax rate in effect for
4 resident county taxpayers equals six tenths of one percent (0.6%), then
5 the county income tax council of that county may after January 1 and
6 before April 1 of that year pass an ordinance to increase its tax rate for
7 resident county taxpayers. **Except as provided in section 9.6 of this**
8 **chapter**, if a county income tax council passes an ordinance under this
9 section, its county option income tax rate for resident county taxpayers
10 increases by one tenth of one percent (0.1%) each succeeding July 1
11 until its rate reaches a maximum of one percent (1%).

12 (b) The auditor of the county shall record any vote taken on an
13 ordinance proposed under the authority of this section and immediately
14 send a certified copy of the results to the department by certified mail.

15 SECTION 2. IC 6-3.5-6-9.6 IS ADDED TO THE INDIANA CODE
16 AS A **NEW** SECTION TO READ AS FOLLOWS [EFFECTIVE

HB 1435—LS 7856/DI 87+



UPON PASSAGE]: **Sec. 9.6. Notwithstanding any other provision of this chapter, the county income tax council for a county containing a consolidated city may pass an ordinance to increase the county option income tax rate for resident county taxpayers by not more than three-tenths of one percent (0.3%) on the succeeding July 1, up to a maximum rate of one percent (1%).**

SECTION 3. IC 6-3.5-6-11 IS AMENDED TO READ AS FOLLOWS [EFFECTIVE UPON PASSAGE]: Sec. 11. (a) The county income tax council of any county may adopt an ordinance to permanently freeze the county option income tax rates at the rate in effect for its county on January 1 of a year.

(b) To freeze the county option income tax rates a county income tax council must, after January 1 but before April 1 of a year, adopt an ordinance. The ordinance must substantially state the following:

"The _____ County Income Tax Council permanently freezes the county option income tax rates at the rate in effect on January 1 of the current year."

(c) An ordinance adopted under the authority of this section remains in effect until rescinded. The county income tax council may rescind such an ordinance after January 1 but before April 1 of any calendar year. Such an ordinance shall take effect July 1 of that same calendar year.

(d) **Except as provided in section 9.6 of this chapter**, if a county income tax council rescinds an ordinance as adopted under this section the county option income tax rate shall automatically increase by one-tenth of one percent (0.01%) until:

- (1) the tax rate is again frozen under another ordinance adopted under this section; or
- (2) the tax rate equals six tenths of one percent (0.6%) (if the frozen tax rate equaled an amount less than six tenths of one percent (0.6%)) or one percent (1%) (if the frozen tax rate equaled an amount in excess of six tenths of one percent (0.6%)).

(e) The county auditor shall record any vote taken on an ordinance proposed under the authority of this section and immediately send a certified copy of the results to the department by certified mail.

SECTION 4. IC 36-3-5-4 IS AMENDED TO READ AS FOLLOWS [EFFECTIVE JANUARY 1, 2006]: Sec. 4. (a) The following executive departments of the consolidated city are established, subject to IC 36-3-4-23:

- (1) Department of administration **and equal opportunity**.
- (2) Department of metropolitan development.
- (3) Department of public safety.

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(4) Department of public works.

(5) Department of transportation.

(6) Department of parks and recreation.

These departments and their divisions have all the powers, duties, functions, and obligations prescribed by law for them as of August 31, 1981, subject to IC 36-3-4-23.

(b) The department of public utilities established under IC 8-1-11.1 continues as an agency of the consolidated city, which is the successor trustee of a public charitable trust created under Acts 1929, c. 78. The department of public utilities is governed under IC 8-1-11.1 and is not subject to this article.

SECTION 5. IC 36-3-7-6 IS ADDED TO THE INDIANA CODE AS A NEW SECTION TO READ AS FOLLOWS [EFFECTIVE JANUARY 1, 2006]: **Sec. 6. Notwithstanding any other provision, the department of administration and equal opportunity is responsible for:**

(1) payroll functions; and

(2) other human resources and personnel functions;

for all city and county departments, offices, and agencies.

SECTION 6. [EFFECTIVE UPON PASSAGE] (a) As used in this SECTION, "commission" refers to the Marion County consolidation study commission established by subsection (b).

(b) The Marion County consolidation study commission is established.

(c) The commission consists of the following members:

(1) Two (2) members of the house of representatives, not more than one (1) of whom may be a member of the same political party, appointed by the speaker of the house of representatives.

(2) Two (2) members of the senate, not more than one (1) of whom may be a member of the same political party, appointed by the president pro tempore of the senate.

(3) One (1) member appointed by the mayor of Indianapolis.

(4) One (1) member who is a township trustee in Marion County, appointed by the chairman of the legislative council upon the recommendation of the Marion County Trustees Association.

(5) One (1) member who is an elected township assessor in Marion County, appointed by the chairman of the legislative council upon the recommendation of the Marion County Township Assessors Association.

(6) Two (2) members appointed by the chairman of the

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1 legislative council upon the recommendation of the president
2 of Indianapolis Lodge No. 86, Fraternal Order of Police, Inc.
3 One (1) member appointed under this subdivision must be a
4 law enforcement officer employed by the Marion County
5 Sheriff's Department, and one (1) member appointed under
6 this subdivision must be a law enforcement officer employed
7 by the Indianapolis Police Department.

8 (7) Two (2) members appointed by the chairman of the
9 legislative council upon the recommendation of the president
10 of Indianapolis Metropolitan Professional Firefighters Local
11 416. One (1) member appointed under this subdivision must
12 be a full-time firefighter employed by a fire department in a
13 Marion County township other than Center Township. One
14 (1) member appointed under this subdivision must be a
15 full-time firefighter employed by the Indianapolis Fire
16 Department.

17 (8) Two (2) members of the Marion County city-county
18 council appointed by the chairman of the legislative council
19 upon the joint recommendation of the president and the
20 minority leader of the Marion County city-county council.

21 (9) One (1) member appointed by the chairman of the
22 legislative council upon the recommendation of the president
23 of the Marion County Alliance of Neighborhood Associations.

24 (10) One (1) member appointed by the chairman of the
25 legislative council upon the recommendation of the president
26 of the Greater Indianapolis Chamber of Commerce.

27 (d) The chairman of the legislative council shall appoint a
28 member of the commission as the chair of the commission.

29 (e) The affirmative votes of a majority of the members
30 appointed to the commission are required for the commission to
31 take action on any measure, including the adoption of a final
32 report.

33 (f) The legislative services agency shall provide staff support for
34 the commission.

35 (g) Except as otherwise provided in this SECTION, the
36 commission shall operate under the rules and procedures of the
37 legislative council.

38 (h) The commission shall study the consolidation of local
39 government in Marion County, including the consolidation of
40 functions proposed in HB 1435-2005, as introduced, and in the
41 "Indianapolis Works" plan.

42 (i) There is appropriated forty-five thousand dollars (\$45,000)

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1 to the legislative council from the state general fund for the period
 2 beginning July 1, 2005, and ending June 30, 2006, to hire
 3 consultants, including accountants, auditors, and actuaries, that
 4 are necessary to assist the commission in reviewing and verifying
 5 information and data concerning the consolidation of local
 6 government in Marion County. The chairman and vice chairman
 7 of the legislative council must approve the hiring of any consultants
 8 by the commission.

9 (j) Before July 1, 2005, the city of Indianapolis must submit
 10 information concerning the following to the commission, including
 11 any data or assumption used by the city in providing the
 12 information:

13 (1) The anticipated locations and staffing levels of offices in
 14 Marion County providing services related to property
 15 assessment and township assistance.

16 (2) The operational efficiencies that may be achieved from the
 17 consolidation of law enforcement and firefighting functions.

18 (3) The anticipated law enforcement staffing and patrolling
 19 patterns throughout Marion County.

20 (4) The anticipated staffing of each existing fire station in
 21 Marion County.

22 (5) The anticipated wages and benefits that would be paid to
 23 law enforcement officers and firefighters of the consolidated
 24 departments, including any information concerning the
 25 timing of expected wage increases for officers and firefighters
 26 currently earning less than other officers with comparable
 27 rank and experience.

28 (6) The anticipated pension payments to law enforcement
 29 officers and firefighters and the funding source of those
 30 payments.

31 (7) The amount of any reductions in administrative costs
 32 resulting from the consolidation of property assessment,
 33 township assistance, law enforcement, and firefighting
 34 functions.

35 (8) The amount of any other savings that might occur if
 36 services currently provided by township assessors and
 37 township trustees (other than township assistance and
 38 firefighting services) were transferred to existing county and
 39 city departments.

40 (9) Any other information demonstrating the manner in which
 41 the consolidation proposed by HB 1435-2005, as introduced,
 42 would affect:

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- 1 (A) the cost of providing local government services in
2 Marion County;
3 (B) tax rates, tax levies, and budgets of units of local
4 government in Marion County;
5 (C) the ability of local government to provide services; and
6 (D) the ability of citizens to interact with government
7 officials.
8 (k) Any interested party may submit information and data
9 described in subsection (j) to the commission.
10 (l) The commission shall issue a final report to the legislative
11 council before December 1, 2005, concerning any findings and
12 recommendations made by the commission.
13 (m) This SECTION expires December 31, 2005.
14 SECTION 7. [EFFECTIVE UPON PASSAGE] Notwithstanding
15 IC 6-3.5-6, if the county income tax council for a county containing
16 a consolidated city passes an ordinance described in IC 6-3.5-6-9.6,
17 as added by this act, before June 1, 2005, the increased rate takes
18 effect July 1, 2005.
19 SECTION 8. An emergency is declared for this act.

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COMMITTEE REPORT

Mr. Speaker: Your Committee on Local Government, to which was referred House Bill 1435, has had the same under consideration and begs leave to report the same back to the House with the recommendation that said bill be amended as follows:

Delete the title and insert the following:

A BILL FOR AN ACT to amend the Indiana Code concerning local government and to make an appropriation.

Delete everything after the enacting clause and insert the following:

(SEE TEXT OF BILL)

and when so amended that said bill do pass.

(Reference is to HB 1435 as introduced.)

HINKLE, Chair

Committee Vote: yeas 11, nays 0.

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HOUSE MOTION

Mr. Speaker: I move that House Bill 1435 be amended to read as follows:

Page 4, between lines 16 and 17, begin a new line block indented and insert:

"(8) Two (2) members of the Marion County city-county council appointed by the chairman of the legislative council upon the joint recommendation of the president and the minority leader of the Marion County city-county council.

(9) One (1) member appointed by the chairman of the legislative council upon the recommendation of the president of the Marion County Alliance of Neighborhood Associations.

(10) One (1) member appointed by the chairman of the legislative council upon the recommendation of the president of the Greater Indianapolis Chamber of Commerce."

Page 5, line 23, delete "assessment" and insert "**assistance**".

(Reference is to HB 1435 as printed February 22, 2005.)

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